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## Media Capture and Wealth Concentration

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### **Abstract**

While objective news coverage is vital to democracy, media bias can seriously distort collective decisions. The current paper develops a voting model where citizens are uncertain about the welfare effects induced by alternative policy options and derive information about those effects from the mass media. The media might however secretly collude with interest groups in order to influence the public opinion. In case of voting over the level of a productivity-enhancing public bad, it is shown that an increase in the concentration of financial wealth makes the occurrence of media bias more likely. Media bias is not necessarily welfare worsening, but conditions for media bias to increase welfare are restrictive.

*Keywords:* Mass Media, Public Bads, Voting, Wealth Inequality.

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# 1 Introduction

Free media are vital to sustain modern democratic systems. Reasonable democratic decision making requires that citizens are sufficiently informed about the object of their decisions. To the extent that newspapers, television and the internet gather information and make it available to citizens, they can dramatically increase voters' ability to make intelligent choices.

Since the very emergence of the mass media, there has been a widespread concern that their role in strengthening democratic institutions may be put in jeopardy by those who own the media outlets or by interest groups that may bribe the news providers.<sup>1</sup> The media may distortedly report information so as to form a public opinion that is conducive to collective decisions that unduly favor special interest groups. While having media competition can have a disciplining effect on reporting, it is no guarantee of objective information transmission. Many individuals primarily choose a media outlet in view of the entertainment it offers, and do not care much about finding out whether its reports are really objective. Knowing this, most media outlets compete along a dimension which is at best "infotainment", with accuracy playing a minor role.

The lack of private incentives for consumers to monitor media objectivity means that media bias can be a serious danger to democracy. The perception of this danger was indeed, in some countries, the reason for introducing norms that protect the independence of journalists, restrictions on media ownership, guidelines forcing the media to give comparable representation to opposing points of view, and for the operation of public broadcasters.<sup>2</sup>

Although many political economists think that the messages communicated by the mass media to the citizenry have a tremendous impact upon collective decision-making,

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<sup>1</sup>This concern was mirrored by great debates on how best to organize new mass media. See e.g. McChesney's (1993) history of the debate between 1928 and 1935 over how best to structure American radio broadcasting, which subsequently provided the basis for the development of television in the 1940s and 1950s.

<sup>2</sup>For an insightful discussion of public policies in the broadcasting industry see Motta and Polo (1997).

not much theoretical work has been devoted to elucidating when objective news coverage can be expected and when not, and what the welfare effects from media bias are. The current paper sheds some light on these issues by developing a model that has citizens voting over policy alternatives with uncertain welfare effects and media that are willing to be captured by interest groups.

The policy issued modeled in this paper is the determination of the level of a productivity-enhancing public bad that causes an uncertain damage. Examples that fit the model are the regulation of productive activities that cause pollution, and military attacks conducted in order to lower the price of an imported input. Another example is the merger of two companies in order to form a monopoly; the monopoly price is formally equivalent to a public bad, and the synergies due to a merger exemplify the productivity increase.<sup>3</sup> The media sector is posited to consist of a private unregulated monopoly. This benchmark case captures two important elements of most media systems: the preponderance of private ownership<sup>4</sup> and the very high level of industry concentration.<sup>5</sup>

The proposed model deliver two basic results. First, it shows that media bias is more likely to occur in polarized societies, where special groups have interests that are much in conflict with those of the majority of the population. In particular, a high level of wealth concentration is conducive to a systematic media bias. This result offers a rationale for the argument originally made by those in favor of public regulation of the media sector: the disproportionate influence of the wealthy on public opinion formation. Furthermore, the result is consistent with casual observation. In the U.S., the growth of inequality over

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<sup>3</sup>Roemer (1993) provides a political-economic analysis of the determination of the level of a productivity-enhancing public bad in the case of complete information.

<sup>4</sup>Djankov *et al.* (2001) analyze the ownership structure of top newspapers and television channels; these are defined as the five largest daily newspapers, as measured by share in total circulation, and the five largest television stations, as measured by the share of viewing. In the U.S., all top media are privately owned. In France, Germany, Italy, Japan, and the U.K. private newspapers have a share between 83 and 100 %, while private televisions have a share between 39 and 61 %. Although the share of private television in Italy is only 39 %, the controlling shareholder is also the current prime minister.

<sup>5</sup>Six multinationals dominate the media sector worldwide: AOL Time Warner, Disney, General Electric, News Corporation, Viacom, and Bertelsmann. They are largely intertwined, as they own stock in each other and cooperate in joint media ventures; Bagdikian (2000) refers to them as an international cartel.

the last two decades has led to unprecedented concentration of wealth in the hands of a small minority of the population;<sup>6</sup> at the same time, the trust of American people in the news, as documented by yearly surveys, has reached a record low.<sup>7</sup>

Second, the model shows that media bias does not necessarily lead to lower social welfare. However, conditions under which media bias promotes social welfare are shown to be restrictive.

Within the political-economic literature on the role of the media, the paper that is closest to the current one is Besley and Prat (2001). These authors study how the structure of the media affects political accountability when voters cannot timely observe the performance of the incumbent government. The role of the media is to provide information about the government's ability before voters may decide to reelect it; however, a bad government may buy the media's silence. They show that the media sector is more likely to be corrupt if there are few outlets; media plurality tends to ensure objective news coverage because it makes it harder for the government to bribe the whole media industry. Besley and Prat's paper and the current one thus explore two very different settings where media bias can emerge. While in their paper the media sector is captured by the government, voters have common interests, and multiple media outlets are present, in the current one there is a multiplicity of private agents that may capture the media, voters have conflicting interests, and there is a monopolistic media industry.

The model in the current paper posits rational voters that understand the potential incentives of the media to manipulate their reports. Following the literature on strategic information transmission pioneered by Crawford and Sobel (1982), in the model of this paper there is a "sender" (the media monopoly) who observes a signal about the true state of the world and then transmits a message to "receivers" (the voters), who choose

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<sup>6</sup>According to Wolff (2002, p. 2), "The gap between haves and have-nots is greater now - at the start of the twenty-first century - than at any time since 1929."

<sup>7</sup>A study undertaken by the Times Mirror Center for The People & The Press concludes that the news media's "negative rating" rose from 51.8 percent in 1985 to 60.3 percent in 1995 (Hess, 1996). Trust of the news has somewhat increased after the terroristic attacks of September 11, 2001.

an action that determine payoffs. In spirit, the current model is close to the one developed by Benabou and Laroque (1992), who investigated the manipulation of an asset market through announcements by an insider that also trades the asset. While in their model the sender aims at manipulating a market process, in the current one the sender tries to manipulate a political process.

Section 2 describes the model. Equilibria are characterized in Section 3, where the role of wealth concentration is discussed. Section 4 develops a welfare analysis. Section 5 concludes. All proofs are gathered in the Appendix.

## 2 The model

The economy is populated by a continuum of agents, the mass of which is normalized to unity. Agents are denoted by  $i \in [0, 1] = I$ . Each agent inelastically supplies one unit of labor to the firm sector. There is one representative firm in the economy. The distribution of firm ownership is summarized by  $\theta : I \rightarrow \mathbb{R}_+$ , the fraction of the firm owned by agents.  $\theta$  satisfies  $\int_I \theta_i di = 1$ , is continuous and strictly increasing. Thus, agents are ordered according to their ownership:  $i = 0$  is the poorest agent and  $i = 1$  is the richest agent in the economy. The median of the ownership distribution is less than the average:  $\theta_{.5} \equiv \theta_m \leq 1$ .

Agents have common preferences summarized by the following von Neuman-Morgenstern utility function:

$$U_i = y_i - \omega D(x). \quad (1)$$

The variable  $y_i$  denotes agent  $i$ 's consumption of the private good, while  $x$  is the amount of the public bad. The state of the world  $\omega$  can take two values, 0 and 1; each state occurs with equal probability. The function  $D : \mathbb{R}_+ \rightarrow \mathbb{R}_+$  represents the damage caused by the public bad, which only materializes if  $\omega = 1$ . The damage function is increasing and convex:  $D' > 0$ ,  $D'' \geq 0$ .

An agent's level of private consumption is given by

$$y_i = w_i + \theta_i \Pi - \gamma_i (z_i - \omega)^2. \quad (2)$$

The variable  $w_i$  denotes the wage income, while  $\Pi$  is the firm's profit. The third term on the r.h.s. of (2) captures private benefits from guessing the underlying state of the world. Agent  $i$  takes an action  $z_i \in \mathbb{R}$  and there is a consumption loss which is minimized if the action equals the state; the magnitude of the consumption loss depends on the positive parameter  $\gamma_i$ .

The firm produces the private good according to the production function

$$Y = g(x)f(L), \quad (3)$$

where  $L$  is labor. The functions  $f : I \rightarrow \mathbb{R}_+$  and  $g : \mathbb{R}_+ \rightarrow \mathbb{R}_+$  are strictly increasing and concave:  $f' > 0 > f''$ ,  $g' > 0 > g''$ . In order to ensure an interior solution,  $g'(0) = \infty$  and  $g'(\infty) = 0$  are assumed.

There is one agent in the population, denoted by  $j \in I$ , that runs a media enterprise. This activity entails two prerogatives: first, it gives agent  $j$  access to privileged information; second, it enables agent  $j$  to communicate that information to the whole population. Agent  $j$  is referred to as the journalist. His superior information about the state of the world comes from a signal  $s \in \{0, 1\}$  that the journalist privately observes. With probability  $p \in (1/2, 1)$ , this signal is equal to the true state of the world, while with probability  $1 - p$  the journalist is misinformed about the state. The journalist reports a message  $r \in \{0, 1\}$  about the state of the world to the population. The latter utilizes this report to update its beliefs about the state.

The journalist's utility function is the same as the one of other agents, except that he might also care about the core principles of his profession, objectivity and accuracy. Specifically,

$$U_j = y_j - \omega D(x) - \kappa_j |r - s|,$$

where  $\kappa_j \geq 0$  is the value to the journalist of making a truthful report.<sup>8</sup> This value is assumed to be private information. Specifically, a journalist's type may be either opportunistic or idealistic. The opportunistic type has  $\kappa_j = 0$  and prior probability  $1 - \lambda$ ; the idealistic type has  $\kappa_j = \kappa > 0$  and occurs with probability  $\lambda \in (0, 1)$ . The journalist's type and the signal are independently distributed.

The sequence of events is as follows. At date  $t = 0.5$  the journalist learns his type. At date  $t = 1$ , the journalist can propose to any one agent of his choice to collude. In case of agreement, the chosen agent and the journalist are said to build a media coalition; the journalist's partner, denoted by  $a \in I$ , is called the associate. By forming a media coalition, agents  $j$  and  $a$  agree to share the journalist's information about the signal and to jointly choose the journalist's report conditional on the observed signal;<sup>9</sup> furthermore, they agree on side payments. The outcome of bargaining between the two agents is given by the generalized Nash solution for bargaining games with incomplete information, due to Harsanyi and Selten (1972).

At date  $t = 1.5$  the journalist and his associate, if there is one, observe the signal. At date  $t = 2$  the media report a message to the agents. If no media coalition was formed in the first stage, the journalist unilaterally chooses the report; in case of collusion,  $j$  and  $a$  jointly choose the report. The voters only observe the report; they do not observe whether a media coalition was built or not. Upon having received the report, the voters revise their beliefs about the underlying state in accordance with Bayes' rule.

At date  $t = 3$  agents choose their action and then vote on the level of the public bad; the level of the public bad is determined according to the majority rule. At date  $t = 4$  a general competitive economic equilibrium occurs.

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<sup>8</sup>Alternatively, the journalist faces a penalty if caught lying;  $\kappa_j$  captures the expected utility loss of lying, which depends on the level of the penalty and the probability of escaping discovery.

<sup>9</sup>Thus, truthful disclosure of the signal is assumed to be enforceable within the relationship between the journalist and the associate, whereas this is not possible in the relationship between the journalist and the population as a whole. The idea is that the transaction costs of verifying the signal transmitted by the informed party are too high in case of large groups.

### 3 Determination of equilibrium

The model is analyzed by backward induction, implying that agents hold rational expectations.

#### *Stage 4*

The purely economic part of the model is standard. The representative firm takes prices as given and demand labor so as to maximize its profit

$$\Pi = g(x)f(L) - wL,$$

where  $w$  is the wage rate and the private good is used as the numéraire-good. Labor supply is fixed at 1 and in equilibrium everybody works. Routine computations show that in equilibrium the wage is given by

$$w^* = g(x)f'(1). \quad (4)$$

Equilibrium profits are given by

$$\Pi^* = g(x)\phi, \quad (5)$$

where  $\phi \equiv f(1) - f'(1) > 0$  is proportional to the difference between average and marginal labor productivity. As  $g$  is an increasing function, both profit and wage increase with the level of the public bad.

#### *Stage 3*

The equilibrium level of the public bad is the one which beats all alternatives in pairwise comparisons based on majority voting. In order to characterize the voters' preferences over the level of the public bad, notice that an agent's indirect expected utility is given by

$$EU_i = w^* + \theta_i \Pi^* - L_i - \mu D(x), \quad (6)$$



where  $L_i$  is the expected private loss induced by failing to guess the underlying state and  $\mu = \Pr(\omega = 1|r)$  is the equilibrium posterior probability assigned to state 1 by all agents but  $a$  and  $j$ .<sup>10</sup>

Inserting (4) and (5) into (6) yields

$$EU_i = g(x) [f'(1) + \theta_i \phi] - \mu D(x) - L_i. \quad (7)$$

Since  $g(x)$  and  $-D(x)$  are concave, preferences for the public bad are single-peaked. Hence, there exists a Condorcet winner, namely the level of the public bad that is ideal for the median of the ownership distribution. The selected level of the public bad is implicitly determined by the f.o.c.

$$g'(x^*) [f'(1) + \theta_m \phi] = \mu D'(x^*). \quad (8)$$

The action  $z_i$  is taken by any agent  $i \notin \{a, j\}$  so as to minimize the expected loss

$$L_i = \gamma_i [(1 - \mu)z_i^2 + \mu(z_i - 1)^2].$$

The optimal choice is

$$z_i^* = \mu.$$

Let  $\beta = \Pr(\omega = 1|s)$  be the probability assigned to state 1 by agents  $a$  and  $j$ . Straightforward computations establish that their optimal action is  $z_a^* = z_j^* = \beta$ . Notice, for later use, that in equilibrium  $L_j = \gamma_j \beta(1 - \beta)$  and  $L_a = \gamma_a \beta(1 - \beta)$ .

### *Stage 2*

In the communication stage of the model, the media observe a signal  $s \in \{0, 1\}$  and thereupon report a message  $r \in \{0, 1\}$  to the agents. Based on this message, agents' beliefs  $\mu$  about the state are formed. Equation (8) implicitly defines the equilibrium level of the public bad as a function of voters' beliefs  $\mu$ ; write this relationship as  $x^*(\mu)$ . Applying the theorem on the differentiation of implicit functions reveals that  $dx^*/d\mu < 0$ .

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<sup>10</sup>Since they have no mass, we may safely neglect the role of agents  $a$  and  $j$  on the voting outcome.

If a media coalition was formed in stage 1, the report  $r$  is chosen so as to maximize the average of the journalist's and his associate's utility; hence it solves

$$\max g(x^*(\mu)) [f'(1) + \theta_c \phi] - \beta D(x^*(\mu)) - \frac{\kappa_j}{2} |r - s| - \frac{(\gamma_a + \gamma_j)\beta(1 - \beta)}{2}, \quad (9)$$

where  $\mu = \Pr(\omega = 1|r)$  is the probability assigned to state 1 by all other agents,  $c \equiv \theta^{-1}((\theta_a + \theta_j)/2)$  where  $\theta^{-1}$  is the inverse of  $\theta$ , and  $\kappa_j$  may be either 0 or  $\kappa$ . If no media coalition is in place, the journalist selects the report so as to solve

$$\max g(x^*(\mu)) [f'(1) + \theta_j \phi] - \beta D(x^*(\mu)) - \kappa_j |r - s| - \gamma_j \beta (1 - \beta). \quad (10)$$

The media's optimal strategy depends on how the message affects public beliefs formation and the journalist's self-respect (if the journalist is of the idealistic type). If the intrinsic motivation of the idealistic type is sufficiently strong, the following dichotomy of behavior arises in equilibrium: the opportunistic type only cares about the impact of the report on the voting outcome, and the idealistic type only cares about being honest. This case is posited for the rest of the analysis.

**Assumption 1** *For any  $\theta \in [\theta_0, \theta_1]$  the solution to*

$$\max g(x^*(\Pr(\omega = 1|r))) [f'(1) + \theta \phi] - \beta D(x^*(\Pr(\omega = 1|r))) - \frac{\kappa}{2} |r - s|$$

*has always  $r = s$ .*

By making  $\kappa$  large enough it can be guaranteed that the idealistic type will always truthfully report the signal.

In the case of the opportunistic type, the report needs not coincide with the signal. Informally, the following two equilibrium requirements have to be met: first, the report delivered by the media maximizes their objective function, given the way in which beliefs are formed; second, beliefs can be deduced from the media's optimal strategy using Bayes' rule.

We now begin characterizing the equilibria of the subgame starting after stage 1, i.e. after it was established whether the journalist chooses the report unilaterally or with an associate. The player that chooses the report will be called the media and denoted by  $M \in \{j, c\}$ .

**Lemma 1** *There exists a scalar  $\tilde{\theta} > \theta_m$  such that the following holds: if  $\theta_M \geq \tilde{\theta}$ , there exists an equilibrium of the subgame in which the opportunistic journalist always reports 0, independently of the signal; if  $\theta_M < \tilde{\theta}$  such an equilibrium does not exist.*

This result establishes that a systematic media bias can be an optimal strategy for the media if the ownership share of those who control the media is sufficiently large. The intuition is as follows. Letting the amount of the public bad increase boosts the firm's profit. If those in control of the media are entitled to a larger profit share than the one which goes to the median voter, the media prefer a larger amount of the public bad than the one preferred by the median voter. In this case, the opportunistic journalist will report that the public bad is not likely to be harmful even if the actual signal is that the public bad is likely to be harmful. Because of the conflict of interest, the public will be unsure whether the media are honest. Thus, an optimistic message ( $r = 0$ ) will not be completely believed. Voters realize that with the opportunistic journalist and economically interested media an optimistic report conveys no information, while with the idealistic journalist an optimistic report means that the good state ( $\omega = 0$ ), has probability  $p$ . By Bayes' rule voters will then assign a certain probability  $q$  to the bad state ( $\omega = 1$ ). As shown in the Appendix,

$$q = \frac{1 - p\lambda}{2 - \lambda}.$$

This probability is larger than  $1 - p$  because the media are not entirely credible. Therefore, rationality puts an upper bound to the extent of beliefs manipulation by means of media

reports. The probability  $q$  assigned to state 1 is however strictly less than  $1/2$ , the prior probability of that state. Therefore, those in control of the media are indeed able to manipulate the voters' beliefs.

If the profit share of the media is close to the median voter's one, the interests of the media and those of the median voter will almost be aligned. In such a case it does not pay to mislead the public since the ensuing level of the public bad would be too large even for the media; thus, a strategy of optimistic misreporting will not be played if those who control the media are "ordinary people".

**Lemma 2** *There exists a scalar  $\theta' < \theta_m$  such that the following holds: if  $\theta_M \leq \theta'$ , there exists an equilibrium of the subgame in which the opportunistic journalist always reports 1, independently of the signal; if  $\theta_M > \theta'$  such an equilibrium does not exist.*

The interpretation of this result mirrors the previous one. Those who control the media might have interests that are in conflict with those of the median voter because the former are much poorer than the median voter. In this case, media bias entails a systematic reporting of pessimistic messages, so as to reduce the amount of the public bad desired by the electorate.

**Lemma 3** *There exist scalars  $\underline{\theta}$  and  $\widehat{\theta}$ , with  $\widehat{\theta} > \theta_m > \underline{\theta}$  such that the following holds: if  $\theta_M \in [\underline{\theta}, \widehat{\theta}]$ , there exists an equilibrium of the subgame in which the opportunistic journalist correctly reports what he observes; if  $\theta_M \notin [\underline{\theta}, \widehat{\theta}]$  such an equilibrium does not exist.*

This states that the interests of those in control of the media have to be similar to those of the median voter in order for a honest equilibrium to exist.

The optimistic misreporting equilibrium of Lemma 1, the pessimistic misreporting equilibrium of Lemma 2, and the honest equilibrium of Lemma 3 are the only types of equilibria in pure strategies admitted by the subgame. The equilibrium correspondence can be characterized as follows:

**Proposition 1** *There are five possible regimes:*

*if  $\theta_M < \underline{\theta}$ , only a pessimistic misreporting equilibrium exist;*

*if  $\underline{\theta} \leq \theta_M \leq \theta'$ , both a honest and a pessimistic misreporting equilibrium exist;*

*if  $\theta' < \theta_M < \tilde{\theta}$ , only a honest equilibrium exists;*

*if  $\tilde{\theta} \leq \theta_M \leq \hat{\theta}$ , both a honest and an optimistic misreporting equilibrium exist;*

*if  $\theta_M > \hat{\theta}$ , only an optimistic misreporting equilibrium exists.*

As a corollary, if the distribution of ownership is egalitarian,  $\theta_M = \theta_m = 1$  and only the honest equilibrium exists.

*Stage 1*

The decision of building a coalition must be optimal given the way in which the media reports affect voters' beliefs about the damage; these beliefs have to be consistent with the journalist's optimal formation of a coalition. The incentive to collude heavily depends on the journalist's interests, as captured by his share  $\theta_j$ . In order to simplify the exposition, we assume that the journalist's stake in the firm is not too different from the median:

**Assumption 2**  $\theta_j \in (\theta', \tilde{\theta})$ .

This assumption guarantees that even the opportunistic journalist will make a truthful report if he does not collude with anybody.

**Proposition 2** *(i) In a honest equilibrium, the journalist has no associate. (ii) In an optimistic misreporting equilibrium, the opportunistic journalist associates with  $i = 1$ . (iii) In a pessimistic misreporting equilibrium, the opportunistic journalist associates with  $i = 0$ .*

In case of a honest equilibrium, there is no scope for colluding since the journalist has no credible threat to deviate from truthful reporting. In case of a misreporting equilibrium, he can credibly threaten his associate to switch to truthful reporting if no agreement is reached. This threat gives the journalist some bargaining power, that he can exploit by

negotiating with an agent that benefits from media bias. In an optimistic misreporting equilibrium, the agents that have a keen interest in media bias are the wealthy ones. In order to maximize the side payment obtained when colluding, the journalist chooses as associate the agent with the largest stake in manipulating the electorate, which is the agent with the largest share in the firm. Conversely, in case of a pessimistic misreporting equilibrium, the journalist maximizes his income by associating with the agent with the lowest share in the firm.

Depending on the shape of the distribution of ownership  $\theta$ , the equilibrium may be any one of those identified in Proposition 2. In the extreme case of the egalitarian distribution, the unique equilibrium is the one with honest reporting, since nobody gains from media bias. If the distribution is egalitarian for everybody except for  $i = 0$ , a pessimistic misreporting equilibrium may exist if  $\theta_0$  is sufficiently small. In the sequel, the case is examined in which the distribution of ownership fulfills the following mild restriction:

**Assumption 3**  $\theta' \leq 0$ .

Since  $\theta' < \theta_m$ , the above condition is met for sure if the ownership share of the median voter is zero, which is consistent with observation.

**Proposition 3** *There exist scalars  $\tilde{\theta}_1 = 2\tilde{\theta} - \theta_j$  and  $\hat{\theta}_1 = 2\hat{\theta} - \theta_j$ , with  $\hat{\theta}_1 > \tilde{\theta}_1 > \theta_j$ , such that the following holds:*

*if  $\theta_1 < \tilde{\theta}_1$ , only a honest equilibrium exists;*

*if  $\tilde{\theta}_1 \leq \theta_1 \leq \hat{\theta}_1$ , both a honest and a misreporting equilibrium exist;*

*if  $\theta_1 > \hat{\theta}_1$ , only a misreporting equilibrium exists.*

Under the assumptions 1-3, the equilibrium can be described as follows. If the degree of wealth concentration is low, i.e. the wealthiest agent is not too much richer than the median voter, the journalist stays independent and makes truthful reports. If the degree of wealth concentration is sufficiently high, an opportunistic journalist colludes with the wealthiest agent in the economy and always reports optimistic messages, independently

of the signal. For intermediate levels of wealth concentration, both honesty and bias can be part of equilibrium behavior.

## 4 Welfare analysis

With quasi-linear preferences, an efficient allocation of resources obtains if expected total surplus

$$g(x)f(1) - \beta D(x) - \bar{\gamma}[(1 - \beta)z^2 + \beta(z - 1)^2] \quad (11)$$

is maximized, where  $\bar{\gamma} = \int_I \gamma_i di$ . The unique efficient level of the public bad is implicitly given by

$$\frac{g'(x^S)}{D'(x^S)} = \frac{\beta}{f(1)}$$

and the efficient level of the private action is

$$z^S = \beta.$$

We now evaluate the expected total surplus achieved in equilibrium from an ex ante point of view, i.e. at date  $t = 0$ . We refer to this surplus as to the equilibrium social welfare. The issue we are interested in is the following: Suppose that there is an increase in the degree of wealth concentration such that the equilibrium switches from honest to misreporting; how will social welfare be affected?

**Proposition 4** *Social welfare is larger in a honest than in a misreporting equilibrium, if  $\bar{\gamma}$  is sufficiently large and / or  $\theta_m$  is sufficiently close to 1.*

If there is a sufficiently strong private concern with objective information, media bias induces a welfare loss because the information not transmitted is very valuable. Media bias is also welfare worsening if there is no private concern with information ( $\bar{\gamma} = 0$ ), provided that median wealth is close to average wealth. The intuition is similar to the one about voting on public goods financed by a lump-sum tax in a full-information context [Bergstrom (1979)]. As expression (11) shows it, expected total surplus coincides with the

expected utility of the agent with average wealth. If the wealth amount of the median voter is close to average, her ideal level of the public bad is the efficient one under complete information. Under incomplete information, efficiency can be enhanced by giving the voters access to more information. This is the reason why a honest equilibrium delivers a larger social welfare than a misreporting equilibrium if the median and the average of the distribution coincide.

Whereas media bias is necessarily harmful with respect to the efficiency of the private action, its effect on the efficiency of the voting outcome may depend on the wealth of the median voter. In order to understand this, consider first the case where the observed signal is 0. A misreporting equilibrium generates a lower expected total surplus than a honest equilibrium for the following reason. In a misreporting equilibrium voters are more prudent, because they also receive optimistic reports if signal 1 is observed by the media. Hence, the selected level of the public bad is lower than the one chosen in a honest equilibrium. However, the amount of the public bad in a honest equilibrium is less than the efficient one, because the median voter profits less than average from the public bad. Thus, in a misreporting equilibrium the level of the public bad is somewhat smaller and expected welfare is somewhat less than in a honest equilibrium.

The welfare effect can instead go in either direction if signal 1 is observed by the media and thus a false report is made in a misreporting equilibrium. If the median voter has a very small ownership share, her ideal level of the public bad can be much below the efficient one. Hence, it might be better to withdraw information from the voters if this leads to selecting a larger amount of the public bad. Although the selected amount will generally differ from the efficient one, it might lead to a larger total surplus than the one obtained under objective reporting.

The above arguments suggest that the paradoxical result of an increase in social welfare due to media bias is the more likely, the smaller the private concern with information ( $\bar{\gamma}$  low) and the smaller the ownership share of the median voter ( $\theta_m$  low). As shown by the



following result, even when  $\bar{\gamma}$  and  $\theta_m$  are zero, conditions for a welfare-improving media bias may be quite restrictive.

**Proposition 5** *Suppose  $\theta_m = \bar{\gamma} = 0$ ,  $g$  quadratic, and  $D$  linear. Social welfare is larger in a misreporting than in a honest equilibrium, if and only if the share of aggregate income going to labor is less than  $1/2$ .*

In order to get the intuition for this result, it is useful to think of the median voter as a dictator that chooses the level of the public bad. If the median voter owns no shares, her income only depends on the wage level. When choosing the level of the public bad, the median voter trades off the wage increase and the expected damage. Hence, she does not internalize the effect of the public bad on profits. The smaller the share of labor income in aggregate income, the larger the failure of the median voter to properly internalize all effects from a larger level of the public bad. This means that if the share of income going to labor is low, the median voter is a poor decision-maker for society as a whole. In this case, society may benefit from having a less informed decision-maker, which is the case if the media are biased. Under the conditions of Proposition 5, this only occurs if wages make less than 50 % of national income, a condition which is in almost every country not fulfilled.

## 5 Conclusion

Although many political economists think that the messages communicated by the mass media to the citizenry have a tremendous impact upon collective decision-making, not much theoretical work has been devoted to elucidating when objective news coverage can be expected and when not, and what the welfare effects from media bias are. The current paper contributes to fill the gap by offering a model that has citizens with conflicting interests voting over policy alternatives with uncertain welfare effects and media that are willing to be captured by special groups.

The proposed model deliver some interesting insights. First, media bias is shown to occur only if society is polarized, because those with extreme preferences have a strong incentive to bribe the media. This can imply that an increase in the degree of wealth concentration undermines objective news coverage. Second, media bias is shown to imply an efficiency loss if the wealth of the median voter is close to average wealth or if the information transmitted by the media has a sufficiently large private value. While media bias is not necessarily welfare worsening, conditions under which media bias increase social welfare are shown to be restrictive.

The model has portrayed the benchmark case of an unregulated media monopoly, and a desirable objective of future research is to study media competition along with some governmental intervention. In the U.S., during the last fifteen years much of the regulatory framework embedding the media sector has actually been dismantled - and similar trends can be observed in other countries. The rationale offered by the Federal Communications Commission is that on ground of technological developments, like cable television and the internet, public regulation of the media sector has become superfluous. However, a look at the ownership structure of the media reveals that the American media industry is highly concentrated, especially with regard to television, where all major sources of news are divisions of five strongly intertwined conglomerates.<sup>11</sup> In view of the recent rise of economic inequality in the U.S., the results of the current paper suggest a more benign assessment of the potential role of public intervention in the media sector.

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<sup>11</sup>See "In Media Res" by Paul Krugman, published in The New York Times, 11.29.2002.

## Appendix

*Proof of Lemma 1.*

A pure strategy for the opportunistic type ( $\kappa_j = 0$ ) indicates which message is sent when a given signal is observed. There are four possible pure strategy pairs:  $(0, 0)$ ,  $(1, 1)$ ,  $(0, 1)$ ,  $(1, 0)$ . The first element of each vector indicates the media's report when the observed signal is 0 and the second element indicates the report when signal 1 is observed. Suppose that in case of the opportunistic type, the strategy pair  $(0, 0)$  is played; what inferences will agents draw about the state of the world?

If agents receives a pessimistic report ( $r = 1$ ), they will be sure that the journalist is idealistic and is thus truthfully reporting the signal. Hence,

$$\Pr(\omega = 1|r = 1) = \Pr(\omega = 1|s = 1).$$

By Bayes' rule, agents will then assign probability  $p$  to state 1. The voting outcome will thus be  $x^*(p) < x^*(1/2)$ , where the latter represents the selected level of the public bad when no information is conveyed by the media.

If agents receive an optimistic report ( $r = 0$ ), all but  $a$  and  $j$  will be unsure whether the journalist is opportunistic (in which case the report conveys no information) or idealistic (in which case the state is 0 with probability  $p$ ). By Bayes' rule they will assign probability

$$\frac{\frac{1}{2}(\lambda p + 1 - \lambda)}{\frac{1}{2}(\lambda p + 1 - \lambda) + \frac{1}{2}[\lambda(1 - p) + 1 - \lambda]}$$

to state 0. The level of the public bad will be  $x^*(q)$ , where

$$q = \frac{1 - p\lambda}{2 - \lambda} \tag{12}$$

is the probability assigned to state 1. Notice that  $q \in (1 - p, 1/2)$  and therefore  $x^*(q) > x^*(1/2)$ .

Given those inferences, what is the optimal strategy for the media in case  $\kappa_j = 0$ ? Let the media's payoff be denoted as

$$M_M(\mu; \beta) = V_M(\mu; \beta) - \text{const}, \tag{13}$$

where

$$V_i(\mu; \beta) = g(x^*(\mu)) [f'(1) + \theta_i \phi] - \beta D(x^*(\mu))$$

denotes agent  $i$ 's payoff derived from the voting outcome if the public assigns probability  $\mu$  to state 1 and its true probability is  $\beta$ , while the constant equals  $\gamma_j \beta (1 - \beta)$  if the journalist has no associate and it equals  $(\gamma_a + \gamma_j) \beta (1 - \beta) / 2$  if a media coalition is built.

To begin with, suppose that  $\theta_M \geq \theta_m$ . In this case, the strategy  $(1, 0)$  is strongly dominated by  $(0, 0)$ , while the strategy  $(1, 1)$  is strongly dominated by  $(0, 1)$ . In order to see this, consider the payoffs of the coalition if signal 0 is observed:

$$M_M(\mu; 1 - p) = V_M(\mu; 1 - p) - \text{const.}$$

By examining how the report affects the voting outcome, it can now be shown that honesty dominates misreporting. If, upon observing 0, the media report 1,  $\mu = p$  and the level of the public bad will be  $x^*(p)$ ; if they report 0, that level will be  $x^*(q) > x^*(p)$ . Suppose for the moment that  $\theta_M = \theta_m$ . Since the probability of state 1 is  $1 - p$ , the ideal level of the public bad for the media is in this case  $x^*(1 - p) > x^*(q)$ . Suppose now  $\theta_M > \theta_m$ ; the media's preferred level of the public bad is implicitly given by the f.o.c.

$$\frac{g'(x)}{D'(x)} = \frac{\beta}{f'(1) + \theta_M \phi}, \quad (14)$$

where  $\beta = 1 - p$  in the present case. Since the function on the l.h.s. is strictly decreasing in the level of the public bad, the preferred level is strictly increasing in  $\theta_M$ ; hence, it must be larger than  $x^*(1 - p)$ . Since preferences are single-peaked,  $V_M(q; 1 - p) > V_M(p; 1 - p)$ . Telling the truth is thus optimal if  $s = 0$ ; hence, strategy  $(0, 0)$  dominates strategy  $(1, 0)$  and  $(0, 1)$  dominates  $(1, 1)$ .

The optimal strategy is therefore either telling the truth,  $(0, 1)$ , or  $(0, 0)$ . In order to see which is the optimal one, compute the payoffs of the media if the observed signal is 1. By (13), the net gain of misreporting is

$$M_M(q; p) - M_M(p; p) = V_M(q; p) - V_M(p; p).$$

Hence,  $(0, 0)$  is an equilibrium if and only if

$$V_M(q; p) - V_M(p; p) \geq 0,$$

where

$$V_M(q; p) - V_M(p; p) = [g(x^*(q)) - g(x^*(p))] [f'(1) + \theta_M \phi] - p[D(x^*(q)) - D(x^*(p))]. \quad (15)$$

The net gain of misreporting is strictly increasing in  $\theta_M$  because  $g' > 0$  and  $x^*(q) > x^*(p)$ . Consider the case in which  $\theta_M = \theta_m$ . Then,  $x^*(p)$  is the media's ideal level of the public bad, so that  $V_M(q; p) < V_M(p; p)$ . Consider now the case in which  $M = 1$ ,  $\theta_1 \rightarrow +\infty$  and thus  $\theta_M \rightarrow +\infty$ . Since, by equation (14), the media's ideal level of the public bad goes to  $+\infty$  if  $\theta_M$  does the same and since preferences are single-peaked,  $x^*(q)$  delivers a larger payoff than  $x^*(p)$ :  $V_M(q; p) > V_M(p; p)$ . Hence, there exists a critical level  $\tilde{\theta} > \theta_m$  such that  $V_M(q; p) - V_M(p; p) \geq 0$  if and only if  $\theta_M$  is larger than  $\tilde{\theta}$ .

It remains to be shown that  $(0, 0)$  cannot be an equilibrium if  $\theta_M < \theta_m$ . This follows from (15), which shows that  $(0, 0)$  is dominated by  $(0, 1)$  if  $\theta_M < \theta_m$ . Hence, an equilibrium with  $(0, 0)$  exists if and only if  $\theta_M \geq \tilde{\theta}$ . Q.E.D.

*Proof of Lemma 2.*

The proof is symmetric to the previous one and will only be sketched. If  $(1, 1)$  is the media's strategy, then the public assigns probability  $1 - p$  to the bad state if  $r = 0$  is observed, and probability  $t \in (1/2, p)$  if  $r = 1$  is observed.

If  $\theta_M \leq \theta_m$ , the optimal strategy of the media, given the above inferences, is either  $(0, 1)$  or  $(1, 1)$ . Hence, there is a pessimistic misreporting equilibrium if

$$V_M(t; 1 - p) - V_M(1 - p; 1 - p) \geq 0,$$

which can be written as

$$[g(x^*(1-p)) - g(x^*(t))] [f'(1) + \theta_M \phi] \leq (1-p)[D(x^*(1-p)) - D(x^*(t))]. \quad (16)$$

Since  $x^*(1-p) > x^*(t)$ , the net gain of misreporting is a decreasing function of  $\theta_M$ . If  $\theta_M = \theta_m$ , then,  $x^*(1-p)$  is the media's ideal level of the public bad, so that  $V_M(t; 1-p) < V_M(1-p; 1-p)$ . If  $\theta_M = -f'(1)/\phi$ , then the term on the l.h.s. of (16) is zero, and thus  $V_M(t; 1-p) < V_M(1-p; 1-p)$ . Hence there exists  $\theta' < \theta_m$  such that  $(1, 1)$  is an equilibrium if and only if  $\theta_M \leq \theta'$ . Q.E.D.

*Proof of Lemma 3*

Suppose that the optimal strategy of both types is  $(0, 1)$ . By receiving message 0, voters will infer that state 1 has probability  $1-p$ . Hence, the level  $x^*(1-p)$  of the public bad will result. By receiving message 1, voters will infer that state 1 has probability  $p$ . Hence, the level  $x^*(p) < x^*(1-p)$  of the public bad will result.

If  $\theta_M \geq \theta_m$ , for similar reasons as in the proof of Lemma 1, given the above inferences it never pays for the opportunistic type to use the strategies  $(1, 0)$  or  $(1, 1)$ . Telling the truth is therefore better than misreporting if and only if  $M_M(p; p) \geq M_M(1-p; p)$  or

$$V_M(1-p; p) - V_M(p; p) \leq 0. \quad (17)$$

Using the same arguments as in the previous proofs shows that there exists a critical level  $\hat{\theta} > \theta_m$  such that the optimal strategy of the media is  $(0, 1)$  if and only if  $\theta_M \leq \hat{\theta}$ .

If  $\theta_M \leq \theta_m$ , in order for  $(0, 1)$  to be optimal, it is sufficient that it is better than  $(1, 1)$ . Hence, there is a honest equilibrium if and only if  $M_M(1-p; 1-p) \geq M_M(p; 1-p)$  or

$$V_M(p; 1-p) - V_M(1-p; 1-p) \leq 0. \quad (18)$$

Using the same arguments as before, there exists a critical level  $\underline{\theta} < \theta_m$  such that the optimal strategy of the media is  $(0, 1)$  if and only if  $\theta_M \geq \underline{\theta}$ . Q.E.D.

*Proof of Proposition 1.*

We have to show that  $\widehat{\theta} > \widetilde{\theta}$  and that  $\theta' > \underline{\theta}$ .

The treshold value  $\widetilde{\theta}$  can be determined by setting the r.h.s. of (15) equal to zero and substituting  $\theta_M$  with  $\widetilde{\theta}$ , from which one obtains

$$\left[ f'(1) + \widetilde{\theta}\phi \right] = p \frac{D(x^*(q)) - D(x^*(p))}{g(x^*(q)) - g(x^*(p))}. \quad (19)$$

A similar procedure for  $\widehat{\theta}$ , as deduced from (17), yields

$$\left[ f'(1) + \widehat{\theta}\phi \right] = p \frac{D(x^*(1-p)) - D(x^*(p))}{g(x^*(1-p)) - g(x^*(p))}.$$

Therefore,  $\widetilde{\theta} < \widehat{\theta}$  if

$$\frac{D(x^*(q)) - D(x^*(p))}{g(x^*(q)) - g(x^*(p))} < \frac{D(x^*(1-p)) - D(x^*(p))}{g(x^*(1-p)) - g(x^*(p))}.$$

This inequality can be rewritten as

$$\frac{D'_{p,q}[x^*(q) - x^*(p)]}{g'_{p,q}[x^*(q) - x^*(p)]} < \frac{D'_{q,1-p}[x^*(1-p) - x^*(q)] + D'_{p,q}[x^*(q) - x^*(p)]}{g'_{q,1-p}[x^*(1-p) - x^*(q)] + g'_{p,q}[x^*(q) - x^*(p)]},$$

where  $g'_{p,q} \in (g'(x^*(q)), g'(x^*(p)))$ ,  $g'_{q,1-p} \in (g'(x^*(1-p)), g'(x^*(q)))$ ,  $D'_{p,q} \in [D'(x^*(p)), D'(x^*(q))]$  and  $D'_{q,1-p} \in [D'(x^*(q)), D'(x^*(1-p))]$  are appropriately chosen scalars. Simplifying the above inequality leads to

$$\frac{D'_{p,q}}{g'_{p,q}} < \frac{\alpha D'_{q,1-p} + D'_{p,q}}{\alpha g'_{q,1-p} + g'_{p,q}},$$

where  $\alpha = [x^*(1-p) - x^*(q)]/[x^*(q) - x^*(p)] > 0$ . The latter condition is met if and only if

$$g'_{p,q} D'_{q,1-p} > g'_{q,1-p} D'_{p,q},$$

which is true since  $g'_{p,q} > g'_{q,1-p} > 0$  and  $D'_{q,1-p} \geq D'_{p,q} > 0$ . Hence,  $\widetilde{\theta} < \widehat{\theta}$ .

Let us now show by a similar method that  $\theta' > \underline{\theta}$ .

The treshold value  $\theta'$  is implicitly determined by letting (16) hold as an equality, which yields

$$\left[ f'(1) + \theta'\phi \right] = (1-p) \frac{D(x^*(1-p)) - D(x^*(t))}{g(x^*(1-p)) - g(x^*(t))}. \quad (20)$$

The threshold value  $\underline{\theta}$  is obtained from (18) as

$$[f'(1) + \underline{\theta}\phi] = (1-p) \frac{D(x^*(1-p)) - D(x^*(p))}{g(x^*(1-p)) - g(x^*(p))}.$$

Therefore,  $\theta' > \underline{\theta}$  if

$$\frac{D(x^*(1-p)) - D(x^*(t))}{g(x^*(1-p)) - g(x^*(t))} > \frac{D(x^*(1-p)) - D(x^*(p))}{g(x^*(1-p)) - g(x^*(p))}.$$

This inequality can be rewritten as

$$\frac{D'_{t,1-p}[x^*(1-p) - x^*(t)]}{g'_{t,1-p}[x^*(1-p) - x^*(t)]} > \frac{D'_{t,1-p}[x^*(1-p) - x^*(t)] + D'_{p,t}[x^*(t) - x^*(p)]}{g'_{t,1-p}[x^*(1-p) - x^*(t)] + g'_{p,t}[x^*(t) - x^*(p)]},$$

where  $g'_{p,t} \in (g'(x^*(t)), g'(x^*(p)))$ ,  $g'_{t,1-p} \in (g'(x^*(1-p)), g'(x^*(t)))$ ,  $D'_{p,t} \in [D'(x^*(p)), D'(x^*(t))]$  and  $D'_{t,1-p} \in [D'(x^*(t)), D'(x^*(1-p))]$  are appropriately chosen scalars. Simplifying the above inequality leads to

$$\frac{D'_{t,1-p}}{g'_{t,1-p}} > \frac{D'_{t,1-p} + \xi D'_{p,t}}{g'_{t,1-p} + \xi g'_{p,t}},$$

where  $\xi = [x^*(t) - x^*(p)]/[x^*(1-p) - x^*(t)] > 0$ . The latter condition is met if and only if

$$g'_{p,t} D'_{t,1-p} > g'_{t,1-p} D'_{p,t},$$

which is true since  $g'_{p,t} > g'_{t,1-p} > 0$  and  $D'_{t,1-p} \geq D'_{p,t} > 0$ . Hence,  $\underline{\theta} < \theta'$ . Q.E.D.

*Proof of Proposition 2.*

(i) First, consider the case in which the journalist's reporting strategy is in equilibrium (0, 1). Since the journalist's optimal reporting strategy is (0, 1) if no coalition is in place, building a coalition does not change the level of the public bad. Furthermore, the true signal is revealed by the media in Stage 2. Hence, no surplus is generated by forming a coalition. Arbitrarily small costs of building a coalition entails that no coalition is formed.

(ii) Second, suppose that the strategy played by the media in the continuation game is (0, 0) if the journalist is opportunistic, which entails public beliefs  $\Pr(\omega = 1 | s = 0) = q$



and  $\Pr(\omega = 1|s = 1) = p$ . Suppose that the journalist has started negotiations with agent  $n$ . An agreement between  $j$  and  $n$  specifies four pairs  $(r_s^{\kappa_j}, b_s^{\kappa_j})$ , namely the report to the public and the side payment to the journalist, conditional on the journalist' announcement of the type  $(\kappa_j \in \{0, \kappa\})$  and the jointly observed signal  $(s \in \{0, 1\})$ . According to the generalized Nash solution, the bargaining parties agree that at each realization of the random variables the obtained surplus is split in equal parts if this agreement is incentive compatible [Harsanyi and Selten (1972)]. Hence, assuming for the moment incentive compatibility, the payoff to the journalist equals his fallback payoff plus half of the surplus obtained by the coalition.

In order to determine the fallback payoffs of the bargainers, notice that in case of disagreement the journalist unilaterally sets the report. By Lemma 5, the journalist's optimal strategy in case of disagreement is  $(0, 1)$  also if he is the opportunistic type. Therefore, agent  $n$  learns the true signal with certainty also if no agreement is reached with  $j$ . Furthermore, the report in case of disagreement is the same as in case of an agreement if  $\kappa_j = \kappa$  or if  $\kappa_j = 0$  and  $s = 0$ . This implies that the only case in which there may possibly exist a strictly positive surplus is  $\kappa_j = 0$  and  $s = 1$ .

If the journalist is opportunistic and observes signal 1, he maximizes the payoff he gets from building a coalition by having as associate the agent with the largest benefit from switching from  $r = 1$  to  $r = 0$  if the signal is  $s = 1$ . This benefit is given by

$$V_n(q; p) - V_n(p; p) = [g(x^*(q)) - g(x^*(p))] [f'(1) + \theta_n \phi] - p[D(x^*(q)) - D(x^*(p))].$$

Since this expression increases with  $\theta_n$ , then  $n = 1$ . Thus, if a coalition is built, then  $a = 1$  and the transfer payment received by the journalist from his associate amounts to

$$b_1^0 = \frac{[g(x^*(q)) - g(x^*(p))] [f'(1) + (\theta_1 + \theta_j/2)\phi] - p[D(x^*(q)) - D(x^*(p))]}{2}. \quad (21)$$

From the above reasoning it follows that in a misreporting equilibrium, if the journalist has an associate, then  $a = 1$  and the proposed agreement is  $(r_0^\kappa, b_0^\kappa) = (0, 0)$ ,  $(r_1^\kappa, b_1^\kappa) = (1, 0)$ ,  $(r_0^0, b_0^0) = (0, 0)$ ,  $(r_1^0, b_1^0) = (0, b_1^0)$ , where  $b_1^0$  is given by (21). Since the equilibrium

is supposed to be  $(0, 0)$  the surplus generated by this coalition is indeed positive, and the coalition is built.

It remains to be checked that the above agreement is incentive compatible. Since the two types pool if  $s = 0$ , only the case  $s = 1$  is of interest. If the opportunistic type truthfully reveals his type to the associate, his expected utility is  $V_j(q; p) - \gamma_j p(1 - p) + b_1^0$ , which is larger than  $V_j(p; p) - \gamma_j p(1 - p)$ , the expected utility derived by claiming to be the idealistic type because the latter utility is the one corresponding to the journalist's fallback payoff. The IC-condition for the idealistic type is

$$V_j(p; p) - \gamma_j p(1 - p) \geq V_j(q; p) - \gamma_j p(1 - p) - \kappa + b_1^0.$$

Inserting (21) and using  $a = 1$ , this can be rewritten as

$$[V_j(p; p) - V_j(q; p)] + \frac{1}{2}V_c(p; p) \geq \frac{1}{2}V_c(q; p) - \kappa.$$

Assumption 2 implies that the term in the square bracket is positive. Hence the IC-condition is met if

$$\frac{1}{2}V_c(p; p) \geq \frac{1}{2}V_c(q; p) - \kappa.$$

This is actually the case, since from Assumption 1 it follows

$$\frac{1}{2}V_c(p; p) \geq \frac{1}{2}V_c(q; p) - \frac{\kappa}{4} > \frac{1}{2}V_c(q; p) - \kappa.$$

(iii) Suppose now that the strategy played by the media in the continuation game is  $(1, 1)$  if the journalist is opportunistic. The proof that  $a = 0$  in this case is analogous to the one of the previous case. Notice that the journalist looks at the associate with the maximum gain from switching from  $r = 0$  to  $r = 1$  when  $s = 0$ . This gain equals  $V_i(t; 1 - p) - V_i(1 - p; 1 - p)$ . By (16), the agent with the largest gain is  $i = 0$ . Q.E.D.

*Proof of Proposition 3.*

By Proposition 2,  $\theta_M > 0$  in a pessimistic misreporting equilibrium; thus, by Assumption 3,  $\theta_M > \theta'$ , which implies that such a misreporting equilibrium cannot exist. By

Proposition 1 it then follows that only a honest and an optimistic misreporting equilibrium can exist.

First, consider the honest equilibrium. By Proposition 2, the journalist has no associate in such an equilibrium, hence  $M = j$  and, by Lemma 3,  $\theta_j \in [\underline{\theta}, \widehat{\theta}]$ , which is the case by Assumption 2. In order to check that no profitable deviations exist, consider the payoff to the journalist in case of collusion. The journalist gets a side payment only if he deviates from honest reporting for some value of the signal. Two cases only need be discussed:  $(0, 0)$  and  $(1, 1)$ . Suppose a coalition is formed that agrees on  $(0, 0)$ . Since the surplus generated by the coalition is split into equal parts between the journalist and the associate, the journalist gains from the coalition if and only if the surplus is positive. The surplus to the coalition generated through misreporting is

$$V_M(1 - p; p) - V_M(p; p).$$

By Lemma 3, this gain of misreporting is increasing in  $\theta_M$  and there exists a critical level  $\widehat{\theta} > \theta_m$  such that  $V_M(1 - p; p) - V_M(p; p) \leq 0$  if and only if  $\theta_M \leq \widehat{\theta}$ . Hence, a profitable deviation exists if  $\theta_1 > 2\widehat{\theta} - \theta_j$ . Consider now deviations that entail a coalition that agrees on  $(1, 1)$ . The gain to the coalition from misreporting is

$$V_M(p; 1 - p) - V_M(1 - p; 1 - p).$$

Because of Lemma 3, the gain of misreporting is decreasing in  $\theta_M$  and there exists a critical level  $\underline{\theta} < \theta_m$  such that  $V_M(p; 1 - p) - V_M(1 - p; 1 - p) \leq 0$  if and only if  $\theta_M \geq \underline{\theta}$ . Since  $\theta_M \geq 0 \geq \theta' > \underline{\theta}$ , this condition is always met, which implies that no profitable deviation to  $(1, 1)$  exists. Hence, a honest equilibrium exists if and only if  $\theta_1 \leq 2\widehat{\theta} - \theta_j$ .

Second, consider the optimistic misreporting equilibrium. By Proposition 2,  $a = 1$ . Consider a deviation to  $(0, 1)$ , in which case the journalist has no associate. This deviation is profitable to the journalist if and only if the surplus for the coalition in case of misreporting,

$$V_M(q; p) - V_M(p; p),$$

is strictly negative. By Lemma 1, there exists a critical level  $\tilde{\theta} > \theta_m$  such that  $V_M(q; p) - V_M(p; p) \geq 0$  if and only if  $\theta_M$  is larger than  $\tilde{\theta}$ . Hence, a profitable deviation exists if  $\theta_1 < 2\tilde{\theta} - \theta_j$ . Consider now whether a deviation to  $(1, 1)$  can be profitable. A necessary condition for this to be the case is that there exists a coalition that generates a positive surplus if  $r = 1$  is reported when  $s = 0$ ; this necessary condition is thus

$$V_M(p; 1 - p) - V_M(q; 1 - p) < 0.$$

It can be shown that this condition is met if and only if  $\theta_M$  is smaller than a critical value. By the same method as in the proof of Proposition 1 it can be showed that this critical value is strictly smaller than  $\underline{\theta}$ . Since  $0 \geq \theta' > \underline{\theta}$ , also that critical value is strictly negative, which implies that no profitable deviation to  $(1, 1)$  can be profitable. Hence, an optimistic misreporting equilibrium exists if and only if  $\theta_1 \geq 2\tilde{\theta} - \theta_j$ . Q.E.D.

*Proof of Proposition 4.*

Denote by  $S(x; \beta)$  the interim total surplus derived from the collective action when an amount  $x$  of the public bad is selected and the probability of the bad state is  $\beta$ . Denote by  $L(\mu; \beta)$  the aggregate consumption loss when action  $\mu$  is taken and the probability of the bad state is  $\beta$ . Social welfare in a honest equilibrium amounts to

$$\frac{1}{2}[S(x^*(1 - p); 1 - p) - L(1 - p; 1 - p)] + \frac{1}{2}[S(x^*(p); p) - L(p; p)].$$

In a misreporting equilibrium, the level reached by social welfare is

$$\frac{1}{2}\{S(x^*(q); 1 - p) - L(q; 1 - p) + \lambda[S(x^*(p); p) - L(p; p)] + (1 - \lambda)[S(x^*(q); p) - L(q; p)]\}.$$

The change in social welfare induced by media bias can thus be written as

$$\Delta = \Delta_0 + \Delta_1 + \Delta_L,$$

where

$$\Delta_0 = \frac{1}{2}[S(x^*(q); 1 - p) - S(x^*(1 - p); 1 - p)]$$

is the expected change in  $S$  when signal 0 occurs,

$$\Delta_1 = \frac{1}{2}(1 - \lambda)[S(x^*(q); p) - S(x^*(p); p)]$$

is the expected change in  $S$  under signal 1, and

$$\Delta_L = \frac{1}{2}\{L(1 - p; 1 - p) - L(q; 1 - p) + (1 - \lambda)[L(p; p) - L(q; p)]\}$$

is the expected change with respect to the consumption loss.

In order to show the first part of the proposition, notice that  $\bar{\gamma}$  only affects  $\Delta_L$ . Since

$$L(\mu; \beta) - L(\beta; \beta) = \bar{\gamma}(\mu - \beta)^2,$$

one gets

$$\Delta_L = -\frac{\bar{\gamma}}{2} [(q - 1 + p)^2 + (1 - \lambda)(p - q)^2] \leq 0.$$

Since  $\Delta_L$  goes to  $-\infty$  if  $\bar{\gamma}$  goes to  $+\infty$ , a sufficiently large  $\bar{\gamma}$  leads to  $\Delta < 0$ .

In order to prove the second part of the proposition, we first show that  $S(x^*(q); 1 - p) < S(x^*(1 - p); 1 - p)$  and hence  $\Delta_0 < 0$ . Let  $x^S(\beta) = \arg \max S(x; \beta)$ . Notice that the efficient level of the public bad is the one preferred by the agent with average wealth, i.e.  $\theta = 1$ . Since the ideal level for the median voter increases with  $\theta_m$  and the latter is smaller than 1, we have  $x^S(\beta) > x^*(\beta)$ . Therefore we have

$$x^S(1 - p) > x^*(1 - p) > x^*(q).$$

From the strict concavity of  $S(x; \cdot)$ , it then follows  $S(x^*(1 - p); 1 - p) > S(x^*(q); 1 - p)$ .

In the last step we show that  $\Delta_1 \leq 0$  if  $\theta_m$  is close enough to 1. If  $\theta_m = 1$ , then  $x^*(p) = x^S(p)$ . Therefore,  $S(x^*(p); p) > S(x^*(q); p)$ , which implies  $\Delta_1 < 0$ . By a continuity argument, it follows that  $S(x^*(p); p) \geq S(x^*(q); p)$  if  $\theta_m$  is close enough to 1, which implies  $\Delta_1 \leq 0$ . Q.E.D.

*Proof of Proposition 5.*

If  $\bar{\gamma} = 0$ , then  $\Delta_L = 0$  and  $\Delta > 0$  if and only if

$$\Delta_1 > -\Delta_0,$$

which may be rewritten as

$$(1 - \lambda)[S(x^*(q); p) - S(x^*(p); p)] > S(x^*(1 - p); 1 - p) - S(x^*(q); 1 - p). \quad (22)$$

In case of  $g(x) = a + bx - cx^2$ ,  $D(x) = d + ex$  and  $\theta_m = 0$ , one obtains

$$x^*(\mu) = \frac{b}{2c} - \frac{e}{2cf'(1)}\mu \quad (23)$$

and

$$S(x^*; \mu) = af(1) - d\beta + (bf(1) - e\beta)x^* - cf(1)x^{*2}.$$

From this expression it follows that

$$S(x_1^*; \mu) - S(x_2^*; \mu) = (x_2^* - x_1^*) [e\beta - bf(1) + cf(1)(x_1^* + x_2^*)] \quad (24)$$

for any  $x_1^*$ ,  $x_2^*$ . Inserting (23) into (24) yields

$$S(x^*(q); p) - S(x^*(p); p) = \frac{e^2}{2cf'(1)}(p - q) \left[ \frac{f(1)}{2f'(1)}(p + q) - p \right]$$

and

$$S(x^*(1 - p); 1 - p) - S(x^*(q); 1 - p) = \frac{e^2}{2cf'(1)}(q - 1 + p) \left[ \frac{f(1)}{2f'(1)}(1 - p + q) - 1 + p \right].$$

Substituting the last two equations into (22) shows that  $\Delta > 0$  if and only if

$$(1 - \lambda)(p - q) \left[ \frac{f(1)}{2f'(1)}(p + q) - p \right] > (q - 1 + p) \left[ \frac{f(1)}{2f'(1)}(1 - p + q) - 1 + p \right].$$

Tedious but straightforward manipulations which make use of (12) allows one to rewrite this condition as

$$\frac{1}{2} > \frac{f'(1)}{f(1)}.$$

By (4),  $f'(1)/f(1)$  is indeed equal to the share of income going to labor. Q.E.D.

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